



Bureau of Safe Drinking Water

## Conducting AWWA Water Audits in the Pennsylvania Department of Environmental Protection Outreach Assistance Program: Initial Findings and Progress

SRBC Public Water Supply Assistance Program Fall 2018 Workshop - Harrisburg, PA

George Kunkel, P.E. PA DEP Public Services Institute Instructor Principal, Kunkel Water Efficiency Consulting

October 18, 2018



- Compiling and Leveraging AWWA Water Audits in the DEP Outreach Assistance (OAP) and Capability Enhancement Programs (CEP)
  - -DEP and AWWA Method Overview
  - -Results to date
  - –Looking forward



## **Current State of NRW Assessments in DEP**

#### DEP employs Unaccounted-For Water reporting in several reports.



COMMONWEALTH OF PENNSYLVANIA DEPARTMENT OF ENVIRONMENTAL PROTECTION BUREAU OF SAFE DRINKING WATER

#### WATER ALLOCATION PERMIT COMPLIANCE REPORT

Permit No.:	WA	Report Year:
Permittee:		
Address:		

- Please calculate the metered ratio and daily per capita water use. Indicate if data used in calculations was taken from the current year Primary Facility Report, or quarterly meter records. If quarterly meter records are used, please indicate which quarter \_\_\_\_\_\_ and provide water use by type of connection. Sources include all Surface and Groundwater including Purchased Water.
  - A. Metered Ratio

1. Metered Ratio (MR) = Water Metered at Service Connections ÷ Total Water Withdrawn from All Sources x 100

x 100 =

2. If the MR is less than 80% please explain the reason why, if known.

20% UFW, or a Metered Water Ratio < 80% (billed water), is DEP's threshold for utility action



## "Unaccounted-for" water percentage is 52.8%

- What actions should be taken?
  - 1.
  - 2.
  - 3.
- Will these actions be successful in reducing losses? Will they be cost-effective? How will you know?



"unaccounted-for" percentages exist in the form of:

(Volume of Water Supplied minus Volume of Customer Billed Water) / (Volume of Water Supplied)

Or

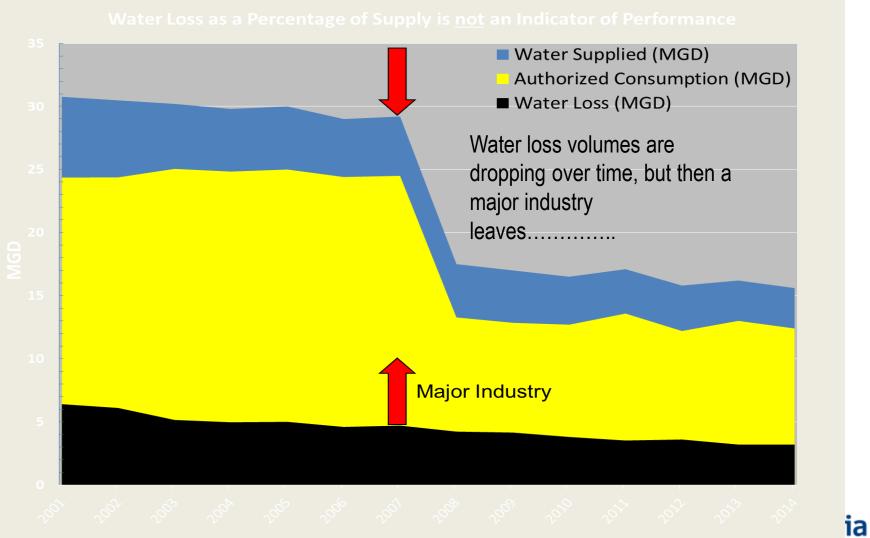
Metered water ratio = Volume of Customer Billed Water/Volume of Water Supplied

**Percentages are misleading because:** 

- They are mathematically skewed by variations in customer consumption
- They don't reveal the individual components of NRW: apparent (customer) losses and real (leakage) losses
- They reveal nothing about water volumes and costs

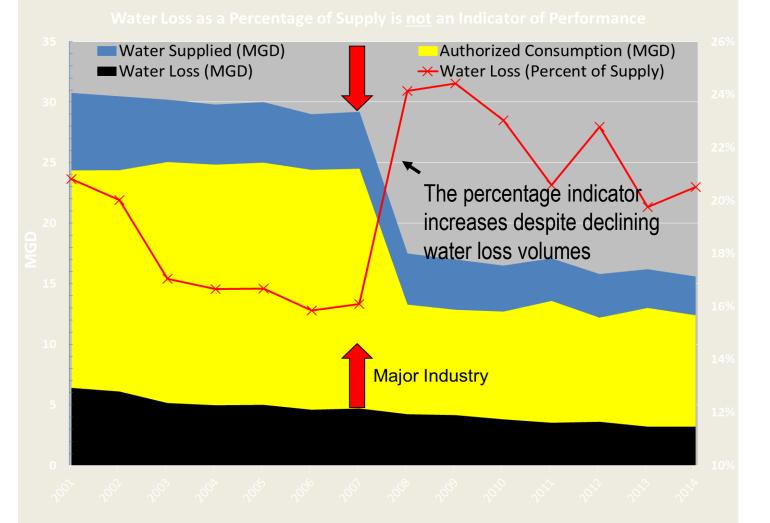


## Why water loss percentages just don't work!





## Why water loss percentages just don't work!





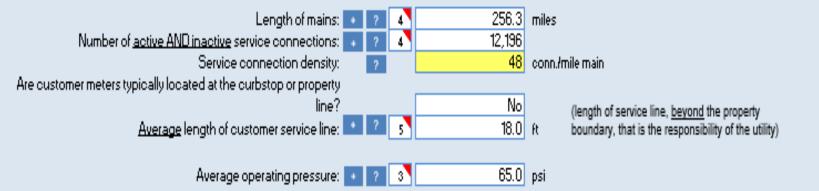
	e Water Audit Softw	ware:		WAS v5.0 merican Water Works Associatio				
Repr	orting Worksheet			vright © 2014, All Rights Reserve				
Click to access definition     Water Audit Report for: County Wat     Click to add a comment     Reporting Year: 2013	er Company 1/2013 - 12/2013			]				
Please enter data in the white cells below. Where available, metered values should be used; if metered values are unavailable please estimate a value. Indicate your confidence in the accuracy of the								
input data by grading each component (n/a or 1-10) using the drop-down list to the left of the inp				,				
All volumes to be entere	ed as: MILLION GALL	LONS (US) PER YEAR						
To select the correct data grading for each input, determine the the utility meets or exceeds <u>all</u> criteria for that grade ar		Maste	er Meter and Supply	Error Adjustments				
WATER SUPPLIED <	Enter grading in co	olumn 'E' and 'J'>	Pont:	Value:				
Volume from own sources: 🔹 🔹 💈	3,481.590 M		0 0	-136.890 MG/Yr				
Water imported: 💽 🔽 📫			-0.50% 🙆 🔿	MG/Yr				
Water exported: 🔹 📪 📊	0.000 M	AG/Yr 💽 🤁	(& O	MG/Yr				
WATER SUPPLIED:	<b>4,402.160</b> M		-	e for under-registration for over-registration				
AUTHORIZED CONSUMPTION			Clic	k here: ?				
Billed metered: 💽 🔼 💦	3,258.20 <mark>0</mark> Mi	//G/Yr		help using option				
Billed unmetered: 🧾 🙎 🚜	0.000 M			ons below				
Unbilled metered: • 2 3			Pent:	Value:				
Unbilled unmetered: 🔹 🔽 💦	183.820 M		<u></u> • •	183.820 MG/Yr				
Unbilled Unmetered volume entered is greater the	an the recommended defa	fault value		buttons to select				
AUTHORIZED CONSUMPTION: 2	3,457.440 M	//G/Yr		centage of water				
				supplied OR				
WATER LOSSES (Water Supplied – Authorized Consumption)	944.720 M	/G/Yr		value				
Apparent Losses			Pont: 🚽 🛉	Value:				
Unauthorized consumption: 🚥 🔼 🚿	11.005 M	4G/Yr	0.25 🔁 🔹 🔿	MG/Yr				
Default option selected for unauthorized consumption - a	grading of 5 is applie	ed but not displayed						
Customer metering inaccuracies: 💽 🤹 👔	164.300 M	//G/Yr	0 8	164.300 MG/Yr				
Systematic data handling errors: 🔹 📪 📧	32.920 M	4G/Yr	0.8	32.920 MG/Yr				
Apparent Losses: ?	208.225 M	4G/Yr						
Real Losses (Current Annual Real Losses or CARL)								
Real Losses I Current Annual Real Losses of CARLI Real Losses = Water Losses – Apparent Losses:	736.495 M	//G/Yr						
WATER LOSSES:	944.720 M							
	011.120							
NON-REVENUE WATER	1 110 000							
NON-REVENUE WATER:	1,143.960 M	//G/Yr						
= Water Losses + Unbilled Metered + Unbilled Unmetered								

AWWA Water Audit Method – provides better information

for utilities to make more informed decisions and stretch limited resources



#### SYSTEM DATA



#### COST DATA

 8
 \$9,600,000
 \$/Year

 10
 \$3.95
 \$/1000 gallons (US)

 9
 \$190.00
 \$/Million gallons

#### WATER AUDIT DATA VALIDITY SCORE:

#### \*\*\* YOUR SCORE IS: 62 out of 100 \*\*\*

A weighted scale for the components of consumption and water loss is included in the calculation of the Water Audit Data Validity Score

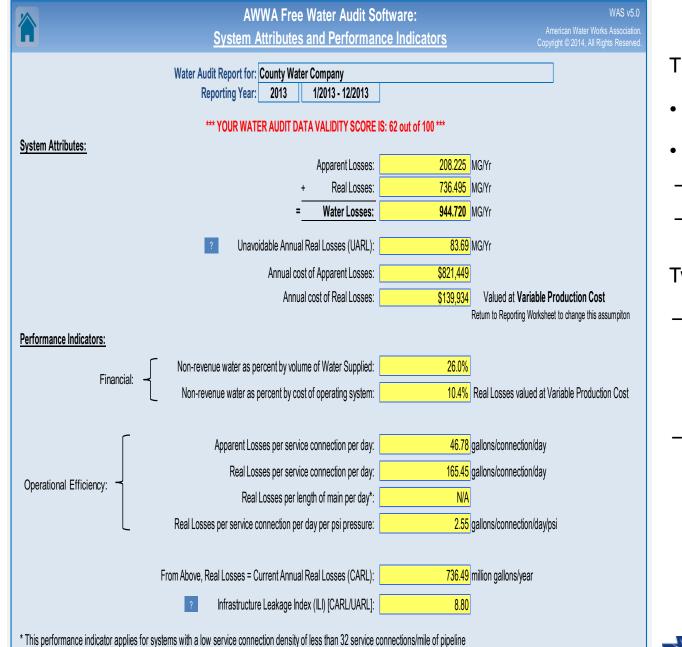
#### PRIORITY AREAS FOR ATTENTION:

Based on the information provided, audit accuracy can be improved by addressing the following components:

1: Volume from own sources

2: Unbilled metered

3: Customer metering inaccuracies



This worksheet includes:

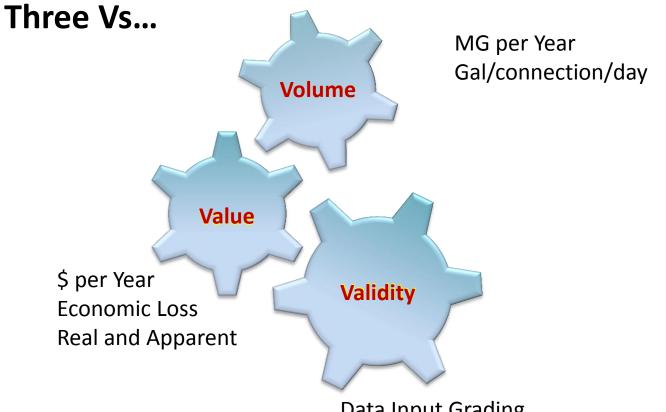
- System Attributes
- Performance Indicators
- Financial
- Operational Efficiency

Two primary uses:

- Performance Tracking – measuring the performance of a utility year-by-year
- <u>Benchmarking</u> –
   comparing with other
   water utilities and
   defining levels of best
   practice



#### AWWA Advices to Assess Water Loss Via the.....

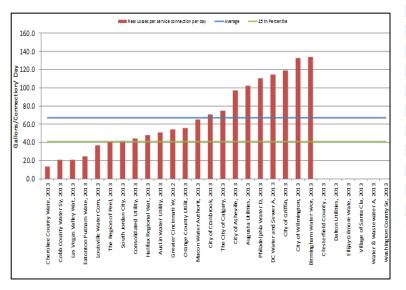


Data Input Grading Water Audit Data Validity Score



#### AWWA Compiler Software – Easily assembles completed audit reports from multiple water audits into one spreadsheet that generates charts

Charts can reveal notable trends

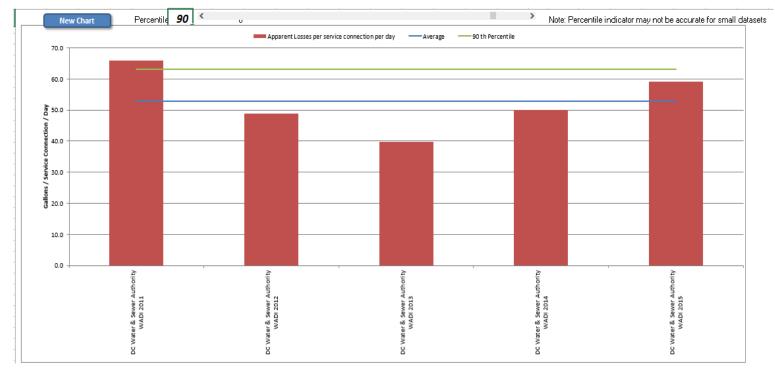


Include	Run Compiler / View Options	Customer	Systematic Data	Systematic Data	A	Real	Water	Non	1	Number of Active and
on Chart	Name of City / Utility:	Metering Inaccuracies	Handling	Handling Errors	Apparent Losses	Losses	Losses2	Water	Length of Mains	Inactive Service
*		<u> </u>		Default Use	<b>_</b>	<b>*</b>	<b>*</b>	*	¥	Connection_
Yes	City of Asheville	111.220	11.956		140.844	1,958.789	2,099.633	2,285.180	1236.5	55,256
Yes	Augusta Utilities	202.735	71.603		307.087	2,694.886	3,001.973	3,552.620	1213.3	72,235
Yes	Austin Water Utility	828.761	0.001		945.924	4,024.607	4,970.531	5,095.921	3707.0	215,960
Yes	Birmingham Water Works Board	557.467	0.001				11,887.159	12,339.569	3941.0	230,018
Yes	The City of Calgary	334.291	82.627		525.552		9,051.636	9,476.994	3072.7	312,075
Yes	Chesterfield County Rural Water Co., Inc.	6.456	1.598		9.978	115.171	125.149	130.422	732.0	8,243
Yes	Greater Cincinnati Water Works	308.039	696.500		1,096.716	4,873.730	5,970.446	6,972.146	3135.8	246,044
Yes	Consolidated Utility District	17.943 0.000	0.300		27.152 2.798	813.118	840.270 175.201	902.268 189.193	1301.0 101.5	50,510
Yes	City of Cranbrook					172.402				6,696
Yes	Cobb County Water System Dalton Utilities	341.584	16.730		404.568	1,347.804	1,752.372	1,764.294	3150.0	178, 130
Yes	DC Water and Sewer Authority	195.846 527.700	15.831 1789.500		231.343	1,204.651 5.621.951	1,435.995	1,534.328	1251.0 1350.0	37,023
Yes			1/69.500		2,449.800		8,071.751 233.384	8,748.651		134,284
Yes Yes	Ellijay Gilmore Water & Sewer Authority	11.638 2.281	0.511		5.792	218.215 74.506	80.298	283.102 101.609	227.0 145.0	5,527 8,350
Yes	Eatonton PutnamWater and Sewer Authority City of Griffin	18,795	1.798		23.769	510.230	533.999	551.539	212.7	0,300
Yes	Halifax Regional Water Commission	129.981	0.264		158.629	1,504.514	1.663.143	1.763.626	1017.2	85,957
Yes	Las Vegas Valley Water District	2638.000	100.000		2.998.997	3.025.078	6.024.075	6.030.775	4515.0	397,526
Yes	Louisville Water Company	973.100	150.000		1.123.200	4, 123, 662	5.246.862	7.839.099	4515.0	306.079
Yes	Macon Water Authority	119.744	6.252		132.247	1.551.136	1.683.383	1.779.733	1400.0	65,200
Yes	Orange County Utilities Department	104.165	32.920		191.107	1.841.418	2.032.525	2,144.747	1745.5	90,402
Yes	Philadelphia Water Department	1490.200	3579.300				28,762,500	30.721.500	3178.0	527,205
Yes	The Region of Peel	725.152	1.321		855.072		5.572.577	6.079.497	2793.9	315,617
Yes	Village of Santa Clara	1.254	0.250		1.740	20.613	22.353	24.947	25.0	752
Yes	South Jordan City	63.709	9.664		84.822	289.389	374.211	714.143	333.0	19,074
Yes	City of Wilmington	171.726	500.000		701.726	1.832.707	2.534.433	2,631,175	410.0	37,751
Yes	Water & Wastewater Authority of Wilson County	5.228	0.020		6.170	58.944	65.114	66.494	326.5	7,052
Yes	Washington County Service Authority	14,449	3.485		24.269	1,047,489	1.071.758	1,139.856	852.5	22,500
Yes	Cherokee County Water & Sewerage Authority	87.701	4.162		103.643	310.021	413.664	549.551	1234.2	62,708



## **AWWA Compiler Software**

Charting multi-year water audit data for a utility is good for checking for trends (good or bad) in utility data from year-to-year. Below the Annual Cost of Operating the System for DC Water is plotted over 5 years





### **Current State of NRW Assessments in DEP**

50.672

2017 COMMONWEALTH OF PENNSYLVANIA DEPARTMENT OF ENVIRONMENTAL PROTECTION BUREAU OF SAFE DRINKING WATER PLANNING AND CONSERVATION DIVISION						
	acility Report					
REP	ORT FOR CAL	ENDAR YEAR JAN 1 TO	DEC 31, 2017			
	Client:					
PRIMARY FACILITY NAME AN	ID MAILING AI	DDRESS				
Name and Address:						
Contact Information:						
Phone:						
Fax:						
Facility e-mail:						
PEAK DAY WATER USE FOR	REPORT YEA	R 2017				
Date:			12/31/2017 (m	ım/dd/yyyy)		
Gallons Per Day:			505,178			
MINIMUM DAY WATER USE F	OR REPORT Y	'EAR 2017				
Date:			01/06/2017 (m	ım/dd/yyyy)		
Gallons Per Day:			30,531			
POPULATION SERVED						
Population Served:			3,224			
AVERAGE DAILY WATER USE						
Type	Metere	d Connections	Unmeter	ed Connections		
	<u>Number</u>	Water Use (GPD)	Number	Water Use (GPD)		
Domestic	1,401	130,414	0	0		
Commercial	27	11,436	0	0		
Industrial	3	1,841	0	0		
Institutional	17	29,557	0	0		
Bulk Sales to other PWS	0	0	0	0		
Oil and Gas	0	0	0	0		
Other	0	0	0	0		
Water Losses			-	50,672		
Total	1,448	173,248	0	50,672		
Explain 'Other' Connection	s:					
BREAKDOWN OF WATER LO	SSES FOR TH	ESYSTEM				
Туре				Water Use (GPI		
Apparent Losses				2,37		
Real Losses				48.29		

Total Water Losses

In 2018 DEP provided for optional entry of AWWA water audit components on the Annual Water Supply Report.

BREAKDOWN OF WATER LOSSES FOR THE SYSTEM						
Туре	Water Use (GPD)					
Apparent Losses	2,375					
Real Losses	48,297					
Total Water Losses	50,672					

In 2017 DEP launched use of AWWA water audit for utilities working with the OAP.



### AWWA Water Balance Summary

- Water supplied volume:135.582 mgAuthorized consumption (billed and unbilled):66.119 mgWater Losses:69.463 mgReal (leakage) losses:38.364 mgApparent (customer) losses:31.099 mg
- What actions should be taken?
  - 1.
  - 2.
  - 3.



#### **AWWA Performance Indicators**

- Apparent Loss Rate
   43.86 gal/conn/day (highest in PA dataset)
- Apparent Loss Costs \$533,346
- Real (leakage) Loss Rate 1,401.4 gal/mile of pipeline/day (mid-range of PA Data)
- Real (leakage) Costs \$12,929
- History good leakage control, many old customer meters
- What actions should be taken?
  - 1.
  - 2.
  - 3.



## PA DEP Water Audit Program Development

- Launched in January 2017 14 audits to date
- -Standard deliverables
  - Validated water audit (in AWWA Free Water Audit Software)
  - Detailed notes available to utility manger
  - Summarized results and recommendations for utility manager, board, engineers, etc
- -Growing utility interest: ~ one utility per month
- -A second DEP assistance provider in training

### Dennis Harney, OAP Coordinator <u>dharney@pa.gov</u> 717-705-4913



## Some Notable Observations

- All utilities have provided an annual *financial* audit/statement.
  - Costs from the financial audit are used in the water audit
  - All utilities are capable of obtaining a financial audit
- All utilities have shown strong motivation to assess losses and make improvements
- The AWWA water audit method/software has proven useful and effective with all utilities, with the smallest utility at 123 customer service connections

#### Comparing PA Water Utilities with the North American Dataset

- How do PA Utilities stack up against systems across the USA and Canada?
- The following compare PA water audit data (unvalidated) with a North American dataset (validated)
- Data sources:
  - PA: DRBC and PA PUC data
  - North American: State of Georgia and two dozen US and Canadian utilities



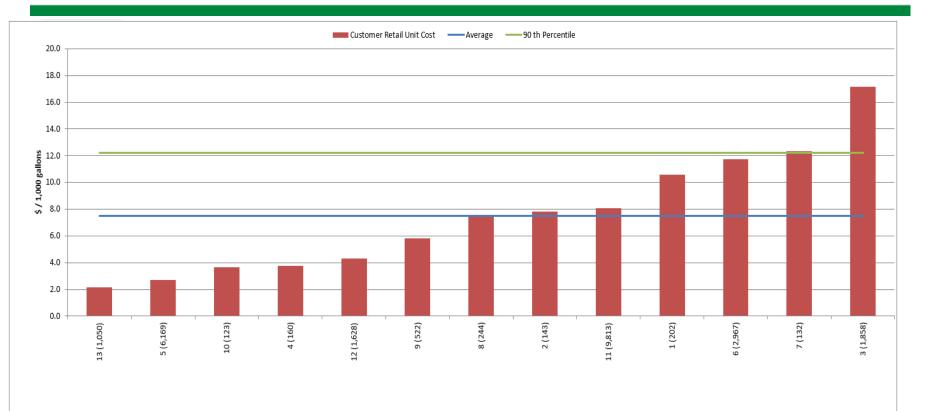
### DEP OAP Water Audits: Apparent Loss Rate, g/c/day



Data Source	Median (g/c/day)	Max (g/c/day)
PA DEP OAP audits	7.58	45.86
PA Dataset	4.58	39.72
NA Dataset	5.77	49.85



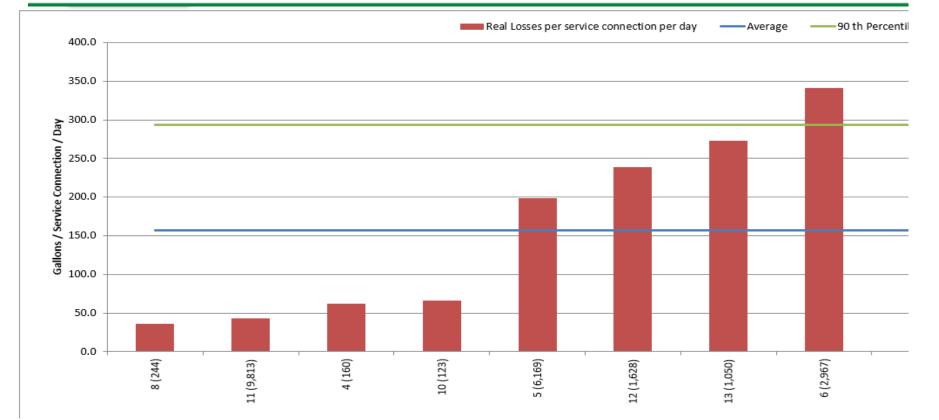
#### DEP OAP Water Audits: Customer Retail Unit Cost (CRUC), \$/1,000 gal



Data Source	Median (\$/1,000 gal)	Max (\$/1,000 gal)			
PA DEP OAP audits	7.48	17.15			
PA Dataset	7.66	37.67			
NA Dataset	4.16	13.32			



### DEP OAP Water Audits: Real Loss Rate, gal/conn/day



Data Source	Median (g/c/day)	Max (g/c/day)			
PA DEP OAP audits	132.54	340.83			
PA Dataset	35.71	202.33			
NA Dataset	43.40	249.35			

These are typical service connection density systems

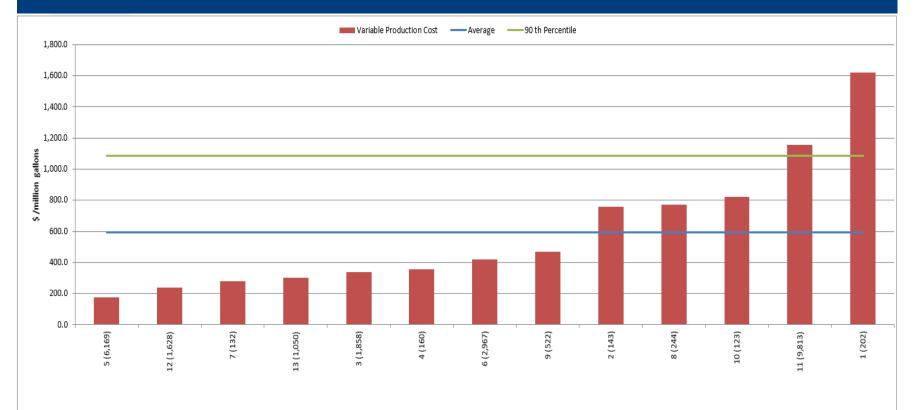


#### DEP OAP Water Audits: Real (leakage) Loss Rate (gal/mile of pipeline/day)



Data Source	Median (g/mile/day)	Max (g/mile/day)	These are low
PA DEP OAP audits	1,401.42	3,042.71	service connection
PA Dataset	2,292.20	3,823.67	density utilities
NA Dataset	1,091.50	6,992.73	DEPARTMENT OF ENVIRONMENTAL PROTECTION

#### DEP OAP Water Audits: Variable Production Cost (VPC), \$/million gallons



Data Source	Median (\$/mil gal)	Max (\$/mil gal)			
PA DEP OAP audits	419.84	1,623.00			
PA Dataset	520.00	4,712.30			
NA Dataset	425.60	5,060.90			



Utility	<b># of</b> Connections	General Findings
1	202	Treatment issues, high production costs, PVC pipe is a challenge for acoustic leak detection
2	143	Double-counting production flows, treated water reservoir overflows constantly, PVC pipe
3	1,858	Old customer meters/high apparent loss, high water rates, high pressure but good leakage control
4	6,169	Poor flow regulation, low costs, old customer meters, particularly large ones.
5	160	Well problems, old customer meters, pressure level unknown
6	2,967	Billing system challenges, high debt, old customer meters
7	132	Source/treatment issues, unmetered customers Individual leaks stress distribution system capacity.
8	244	Strained sources, esp. in summer; an emergency interconnection is planned. Leaks stress the system.
9	522	High wholesale water demand & leaks strain the system. Planning PENNVEST customer meter replacement.
10	123	Replaced customer meters & created GIS mapping. PVC pipe defies leak detection; can try DMAs.
11	9,318	Moderate leakage, but costly imported water. Proactive. Consider progressive leakage management.
12	1,628	<b>Very high leakage</b> with early vintage plastic piping. Planning pipe replacement. DEP arranged for leak detection in summer 2018. Three pressure zones can act as DMAs.
13	1,050	65% of customers are unmetered. Very high leakage. A gate valve likely skews production flows.
14	1,448	Distribution system water quality issues. Older cast iron pipe.



# **General Findings**

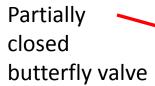
- Issues
  - Poor production flowmeter management
  - -Old customer water meters
  - -Some systems are unmetered
  - -Lack of knowledge on piping and pressures
  - -High water pressure is common
  - PVC piping is difficult for acoustic leak detection

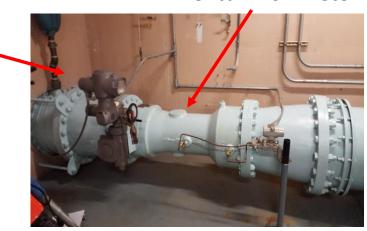


## **Poor Production Flowmeter Management**

- Design flowmeters need space and most engineers don't design for this
- Utility maintenance/testing is limited
- Many flowmeters are very old with no plan to replace







A utility was double-counting production water volumes – adding readings from 2 output devices from the same meter. This greatly inflates the loss level (ghost losses!)

27



Venturi flowmeter

### **Poor Production Flowmeter Management**

- Water utility with three production flowmeters at wells
- At two of the three sites, valves just upstream of the flowmeters are throttled partially closed, likely skewing the reading.



Partially closed butterfly valve



Partially closed gate valve



### **Poor Production Flowmeter Management**

- Utility maintenance/testing practices are limited in most cases
- Flowmeter accuracy testing appears to be rarely conducted
- Clearwell/tank drop test: low cost, reliable means of testing production flowmeter accuracy: recommended for several utilities under OAP



The storage tank/flowmeter configuration at this utility allows for a drop test



## **Customer Metering**

- Most systems employ customer meters
- One utility is unmetered, one 2/3 unmetered
- Most systems have aging meter populations, but two have recently replaced their meters, with another soon executing replacement



- High leakage believed to exist in most systems
- PVC pipe exists in half of systems. Difficult to conduct acoustic leak detection on this piping.
- Good potential exists to implement leakage monitoring via the District Metered Area (DMA) method in several systems.
- Good potential to better manage high pressures in several systems.
- None of the utilities has an ongoing leakage management program
   31 Persite

# **General Findings**

- Opportunities
  - Water audit reveals cost impacts may help convince utility Boards act to fund upgrades
  - Low cost operational improvements can be identified
    - May be able to conduct a *Reservoir Drop Test* as low cost means to test production flowmeters
  - Small size grids are good to operate as District
     Metered Areas (DMA) for leakage monitoring
  - Advanced Metering Infrastructure (AMI) could create dramatic operational and cost-efficiencies



#### Additional DEP Resources provided to Utilities

- Fire Hydrant Flushing Form
- Tank Drop Test procedure/form
- Leakage tracking spreadsheets
- Info on Advanced Metering Infrastructure

3910-FM-BSDW	/05634/201	8¤		COMMONWEALTH OF PENN SYLVANIA¶						8	
	Sylvania			DEPARTMENT OF ENVIRONMENTAL PROTECTION¶ BUREAU OF SAFE DRINKING WATER¤							
HYDRANT·SAMPLING·LOG¤											
Utili	ity·Name:¤	o o o o o α									
	Date:¤	°°°°°¤		Condu	ucted·By:¤	۵۰۰۰۰¤					
	Reason:¤ °°°°°¤ Zone-Flushed:¤ °°°°°¤										
α				A¤	B¤	A·x·B¤	α				
Hydrant∙ No.¤	Hydra	ant·Location¤	Static∙ Pressure¤	Start. Time¤	End Time¤	Total∙Time∙ Flushed¶ ( <i>min</i> )¤	Est¶ ·Flow¶ (gpm)¤	Volume∙ Flushed¶ ( <i>gal</i> )¤	Disinfect¶ Residual· Start¶ ( <i>mg/L</i> )¤	Disinfect¶ Residual End¶ ( <i>mg/L</i> )¤	Comments¤
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## **Continuation of Water Auditing**

- Capability Enhancement Program identifies water utilities with specific issues that include perceived high water loss
- G. Kunkel conducting water audits as requested
- Mary Roland soon starting in OAP and is training on the water audit process
- Opportunity to coordinate with other PA water programs



## **DEP Approved Trainings**

#### Water Loss Management: a Three-Part Instructional Series Susquehanna River Basin Commission April 11, 2017 July 12, 2017 August 16, 2017 SRBC Registration Workshop Overview Previous Workshops -Contact Workshop Overview Water Loss Management Instructional Series The Susquehanna River Basin Commission (Commission) is continuing its Public Water Supply Assistance Program (PWSAP) by partnering with the Pennsylvania Department of Environmental Protection (PADEP) Operator Outreach Assistance Program to present this three-part instructional series. Description: Many public water suppliers in Pennsylvania deliver water to customers through aging distribution systems. Water systems may be withdrawing, treating, and supplying water for which they may not be fully receiving revenue because of apparent losses (metering and billing inaccuracies) or real losses (leakage). To help public water suppliers conserve water resources and improve operations, the Commission and PADEP are offering a series of three workshops: Session 2 Wednesday, July 12, 2017 8:30 am to 3:30 pm 5.5 Water Contact Hours Controlling Water Utility Apparent Losses in Metering and Billing Operations: Learn why metering and billing operations are an important component of your water loss control program. · Learn ways to estimate apparent losses and recover lost revenue through accurate metering and billing. Session 3 Wednesday, August 16, 2017 8:30 am to 3:30 pm 5.5 Water Contact Hours Fundamentals of Leakage and Pressure Management for Water Utilities: · Learn about tools you can use to analyze system leakage. Learn about the importance of system pressure in leakage reduction. · Learn how to systematically reduce water loss though leakage reduction and pressure management. Instructor: George Kunkel, P.E., PA DEP Public Services Institute Instructor Mr. Kunkel was the former water loss control program manager for the City of Philadelphia and a co-author of the American Water Works Association (AWWA) Free Water Audit Software. He has served, or is serving, on various AWWA water loss control committees and is currently Principal of Kunkel Water Efficiency Consulting.

Water Loss Control: 3-day Series presented in Erie (2016), Harrisburg/SRBC (2017) and Newtown (fall 2018).

Series will be presented each year: Southwestern PA in 2019? pennsylvania



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## PA Regulatory Agency NRW Assessments

Agency	Collect AWWA Audits?	Data Validation Effort	Use UAF?
PA DEP	No	N/A	Yes (mixed)
PA PUC	Yes	Self-reported (no validation)	No
DRBC	Yes	Filtered, with biennial summary analysis	No
SRBC	No	N/A	Yes

• A number of PA water utilities are seeking consistency in NRW assessments across all PA agencies

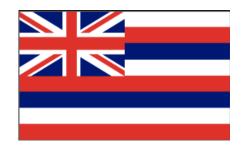


#### Progressive Regulatory Agency Developments

- State of Georgia (best in class)
  - Conducts training, data validation
  - Pilot projects
  - Use State Revolving Fund Set-asides
- State of California
  - Similar to Georgia twice as many systems
  - First audits released in 2018
  - Setting initial loss targets by 2020
- State of Hawaii
  - Collecting initial data in 2018









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## Summary

- PA DEP is assisting small utilities in water loss control by:
  - Providing regular training
  - Compiling the standard AWWA water audit and providing recommendations for utilities in the OAP
- Opportunity exists to more fully integrate the AWWA Water Audit methodology in PA DEP reporting structures

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